

Message Text

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ACTION IO-10

INFO OCT-01 ISO-00 IOE-00 ACDA-10 CIAE-00 INR-07 L-03

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P 111329Z SEP 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 6361

INFO USERDA GERMANTOWN PRIORITY

UNCLAS SECTION 1 OF 2 IAEA VIENNA 7765

ALSO PASS NRC

EO 11652: N/A

TAGS: AORG, OCON, IAEA, US

SUBJ: IAEA 19TH GENERAL CONFERENCE AGENDA - MISSION RECOMMENDATIONS

REF: A) IAEA VIENNA 7447; B) IAEA VIENNA 7472; C) IAEA VIENNA 6738; D) STATE 80527; E) STATE 83435; F) IAEA/VIENNA 7573; G) IAEA VIENNA 7470

1. SUMMARY: MISSION EXPECTS THAT ELECTION TO BOARD OF GOVERNORS WILL BE MOST CONTENTIOUS EVENT AT GC, IN LIGHT OF ONE OR MORE CONTESTS UNLIKELY TO BE RESOLVED PRIOR TO ELECTION. MOST DELEGATION HEADS WILL PROBABLY HIGHLIGHT IN THEIR OPENING SPEECHES THEIR ATTITUDES TOWARD OUTCOME OF NPT REVCON. GC ACTION ON BUDGET AND FISCAL MATTERS SHOULD BE AS ROUTINE AS REST OF AGENDA, BUT CONTINUING GENERALIZED UNHAPPINESS WITH LARGE INCREASES BOTH IN 1975 APPROPRIATION (\$2.5 MILLION) AND 1976 BUDGET (30 PERCENT OVER 1975) COULD LEAD TO SOME FURTHER POSTURING IN FAVOR OF INCREASED ECONOMIES. MISSION DOUBTS WHETHER THIS WILL LEAD TO DISAPPROVAL OF BUDGET, HOWEVER, WHICH IS ONLY ALTERNATIVE WITHIN AUTHORITY OF GC. BEYOND THESE ISSUES, STATEMENTS BY DELEGATES ARE EXPECTED TO

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REFLECT PRIDE IN NATIONAL NUCLEAR PROGRAMS, AND, PAR-

TICULARLY AMONG LDC'S, DESIRES FOR EXPANDED ASSISTANCE
IN INSTALLING NUCLEAR POWER STATIONS.

2. AGENDA ITEM 1. (PLENARY) ELECTION OF OFFICERS AND
APPOINTMENT OF GENERAL COMMITTEE: SEE IAEA VIENNA 7447 AND PRE-
VIOUS.

3. AGENDA ITEM 2. (PLENARY) APPLICATIONS FOR MEMBER-
SHIP OF THE AGENCY: IAEA DOCUMENT GC(XIX)/543 CONTAINS
RECOMMENDATION BY BG FOR ADMISSION OF UNITED REPUBLIC
OF TANZANIA TO MEMBERSHIP. MISSION RECOMMENDS SUPPORT
FOR MEMBERSHIP TANZANIA. MISSION ALSO ANTICIPATES THAT
GC WILL HAVE BEFORE IT RECOMMENDATION BY PRE-CONFERENCE
BOARD FOR APPROVAL OF APPLICATIONS FOR MEMBERSHIP
SUBMITTED BY UNITED ARAB EMIRATES AND QATAR.
MISSION RECOMMENDATIONS CONTAINED IAEA VIENNA 7472.

4. AGENDA ITEM 3. (PLENARY) STATEMENT BY DG: DIRECTOR
GENERAL'S OFFICE INFORMS MISSION THAT DG HAS NOT YET
DECIDED WHETHER TO ISSUE A DRAFT OF HIS STATEMENT PRIOR
TO THE GC FOR COMMENTS BY MEMBER STATES. SHOULD HE SO
DECIDE, MISSION WILL INFORM DEPARTMENT. IN ANY EVENT,
MISSION WILL ATTEMPT OBTAIN DRAFT ASAP.

5. AGENDA ITEM 4. (GENERAL COMMITTEE) ADOPTION OF THE
AGENDA AND ALLOCATION OF ITEMS FOR INITIAL DISCUSSION:
MISSION AWARE OF NO PROPOSALS FOR ADDITIONAL ITEMS
BEYOND THOSE LISTED IN PROVISIONAL AGENDA, DOCUMENT GC
(XIX)/542, ALREADY POUCHED TO DEPARTMENT AND ERDA.
MISSION RECOMMENDS US JOIN CONSENSUS ACCEPTING AGENDA
AS CONTAINED IN ABOVE DOCUMENT. PROPOSED ADDITIONS WILL
BE REPORTED IF THEY ARISE.

6. AGENDA ITEM 5. (GENERAL COMMITTEE) CLOSING DATE OF
THE SESSION AND OPENING DATE OF THE NEXT SESSION.
SECRETARIAT SEES SOME CHANCE THAT GC WILL COMPLETE
BUSINESS AND ADJOURN BY FRIDAY, SEPTEMBER 26 (SEE IAEA
VIENNA 7638), BUT IT IS MORE LIKELY THAT MEETINGS WILL
CARRY OVER TO MONDAY, SEPTEMBER 29. MISSION RECOMMENDS
ACCEPTANCE EITHER DATE FOR CLOSING AS PROGRESS OF MEET-
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INGS DICTATES. SECRETARIAT TENTATIVELY PLANNING FOR
OPENING OF 20TH GC IN VIENNA ON MONDAY AFTERNOON,
SEPTEMBER 20, 1976. MISSION RECOMMENDS U.S. JOIN
CONSENSUS ACCEPTING THIS DATE.

7. AGENDA ITEM 6. (PLENARY) GENERAL DEBATE AND REPORT
FOR 1974-1975: AS IS CUSTOM, USDEL WILL SPEAK FIRST.
MISSION UNDERSTANDS U.S. STATEMENT UNDER PREPARATION.

MISSION FORESEES NOTHING OUT OF ORDINARY EMERGING FROM GENERAL DEBATE: PROBABLE REFERENCES TO NPT REVIEW CONFERENCE BY PARTIES TO TREATY REFLECTING VIEWS EXPRESSED BY THOSE COUNTRIES PREVIOUSLY AT GENEVA; HOPEFULLY, REASONABLE STATEMENTS FOR LDC MEMBER STATES ON INCREASING TECHNICAL ASSISTANCE FOR NATIONAL NUCLEAR PROGRAMS; AND, GENERALLY, SUPPORT FOR WORK OF AGENCY. AT END OF GENERAL DEBATE, PRESIDENT WILL PROPOSE THAT AGENCY'S ANNUAL REPORT FOR 1974-1975 (GC(XIX)/544) BE APPROVED. MISSION RECOMMENDS THAT U.S., AS AT JUNE BOARD, JOIN CONSENSUS APPROVING REPORT.

8. AGENDA ITEM 7. (COMMITTEE OF THE WHOLE) AGENCY'S ACCOUNTS FOR 1974: AGENCY'S ACCOUNTS FOR 1974, TOGETHER WITH EXTERNAL AUDITOR'S REPORT THEREON, AND REPORT BY JUNE BOARD ARE PRESENTED TO GC IN DOCUMENT GC(XIX)/549. JUNE 1975 BG RECOMMENDS IN ITS REPORT THAT GC APPROVE ACCOUNTS AND REPORT OF EXTERNAL AUDITOR. MISSION RECOMMENDS U.S. JOIN CONSENSUS APPROVING THESE ITEMS, WHICH SHOULD BE ROUTINE.

9. AGENDA ITEM 8. (COMMITTEE OF THE WHOLE) AGENCY'S BUDGET FOR 1975: JUNE BOARD, AFTER CONSIDERABLE OPPOSITION FROM WIDE SPECTRUM OF MEMBER STATES, RECOMMENDED THAT GC APPROPRIATE ADDITIONAL FUNDS FOR REGULAR BUDGET EXPENSES OF AGENCY FOR 1975. SHORTFALL OF \$2,035,000 WAS ESTIMATED DUE TO REALIGNMENT OF CURRENCY EXCHANGE RATES, AND FURTHER SHORTFALL OF \$1,200,000 WAS PREDICTED DUE TO UN WAGE INCREASE. IN ADDITION, \$135,000 REQUESTED FOR INTRODUCTION OF MACHINE READABLE ABSTRACTS BY INIS, FOR TOTAL REQUIREMENT OF \$3,370,000. DG INFORMED BOARD IN JUNE, HOWEVER, THAT ESTIMATED \$870,000 IN ECONOMIES COULD BE MADE, REDUCING REQUIRE-

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MENT TO \$2.5 MILLION. STATE 80527 AND 83435 AUTHORIZED MISSION TO SUPPORT RECOMMENDATION FOR THIS ADDITIONAL APPROPRIATION AT A AND B COMMITTEE AND JUNE BOARD, AND RECOMMENDATION WAS APPROVED AT BOTH MEETINGS. BECAUSE OF RECENT INCREASE IN VALUE OF DOLLAR VIS-A-VIS AUSTRIAN SCHILLING, BUDGET AND FINANCE OFFICIALS IN AGENCY ANTICIPATE RENEWED ATTACK ON PORTION OF ADDITIONAL APPROPRIATION WHICH WAS NECESSITATED BY ORIGINAL DECLINE IN DOLLAR'S VALUE. MISSION BELIEVES ANY ATTEMPT TO CHANGE APPROVED APPROPRIATION THIS LATE DATE SHOULD BE VIGOROUSLY OPPOSED BY DELEGATION. AVERAGE DOLLAR SCHILLING RATE FOR 1975 THROUGH END OF AUGUST IN 16.94 (OR STILL UNDER 17 TO ONE RATE AT WHICH FULL \$2.5 MILLION REQUIRED). TAKING CURRENT UN RATE FOR SEPTEMBER (18 TO ONE) AND ASSUMING RATE OF 18.20 TO ONE FOR LAST

THREE MONTHS OF 1975, AVERAGE ANNUAL RATE WOULD BE APPROXIMATELY 17.35 FOR 1975. AT THIS RATE, REDUCTION OF ONLY ABOUT \$300,000 OF INCREASE WOULD BE JUSTIFIED. MISSION BELIEVES IT IS RISKY TO ASSUME CONTINUATION OF CURRENT DOLLAR/SCHILLING RATE FOR REST OF YEAR. MOREOVER, REDUCTION IN APPROPRIATION OF THIS RELATIVELY SMALL AMOUNT WOULD REQUIRE RECALCULATION OF 1976 BUDGET ON BASIS OF LESS THAN ONE PERCENT DIFFERENCE FROM

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INFO OCT-01 ISO-00 IOE-00 ACDA-10 CIAE-00 INR-07 L-03

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CURRENT 1976 BUDGET ESTIMATE. THIS WOULD BE SUBSTANTIAL JOB FOR SECRETARIAT, THROWING OFF REGULAR BUDGETING CYCLE FOR REST OF 1975 AND BEGINNING OF 1976 BY WEEKS OR MONTHS AT VERY MINIMAL FINANCIAL GAIN FOR MEMBERS. FINALLY, SHOULD THE AGENCY IN ANY EVENT SHOW A SMALL CASH SURPLUS IN 1975 (A FACT WHICH WILL NOT BE KNOWN UNTIL EARLY 1977), THIS WILL BE RETURNED TO THE MEMBERS IN ACCORDANCE WITH THE FINANCIAL REGULATIONS. MISSION BELIEVES THAT ANY CASH SURPLUS WHICH MAY BE ACCUMULATED WILL BE SMALL (PARTICULARLY SINCE \$870,000 OF ORIGINALLY ESTIMATED \$3,370,000 1975 DEFICIT WAS TO BE MADE UP BY ADMINISTRATIVE ECONOMIES). WHATEVER AGENCY GAINS BE INCREASE IN DOLLAR/SCHILLING RATE OF EXCHANGE, WE BELIEVE, SHOULD BE LEFT WITH AGENCY TO GIVE IT A SMALL AREA OF FISCAL BREATHING SPACE. ACCORDINGLY, MISSION RECOMMENDS U.S. SUPPORT \$2.5 MILLION APPROPRIATION AS SET FORTH IN DOCUMENT GC(XIX)/548.

10. AGENDA ITEM 9. (COMMITTEE OF THE WHOLE) AGENCY'S BUDGET FOR 1976: GC IS REQUIRED BY STATUTE EITHER TO APPROVE AGENCY'S BUDGET FOR 1976, WHICH JUNE BG SUBMITTED IN DOCUMENT GC(XIX)/550, OR TO RETURN BUDGET WITH RECOMMENDATIONS AS TO ITS ENTIRETY OR TO ITS PARTS TO BOARD FOR RESUBMISSION TO THE CONFERENCE. US SUPPORTED JUNE BOARD APPROVAL OF BUDGET DOCUMENT AND UNCLASSIFIED UNCLASSIFIED

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MISSION RECOMMENDS U.S. SUPPORT GC APPROVAL OF THREE RESOLUTIONS CONTAINED IN GC(XIX)/550: 1) REGULAR BUDGET APPROPRIATION FOR 1976 OF \$37,002,000, OF WHICH \$34,237,000 WILL BE FINANCED OUT OF CONTRIBUTIONS OF MEMBER STATES ON BASIS OF SCALE OF ASSESSMENT; 2) OPERATIONAL BUDGET ALLOCATIONS FOR 1976 OF \$7,072,000 TO BE FINANCED SOLELY FROM VOLUNTARY CONTRIBUTIONS. BOARD ALSO RECOMMENDS \$5.5 MILLION TARGET FOR VOLUNTARY CONTRIBUTIONS; AND 3) RECOMMENDATION THAT WORKING CAPITAL FUND BE MAINTAINED AT \$2 MILLION LEVEL FOR 1976. U.S. GOVERNOR, AT JUNE BOARD, EXPLICITLY RESERVED POSITION OF U.S. AS TO WHETHER CASH CONTRIBUTION IT MIGHT MAKE TOWARD TARGET AT \$5.5 MILLION LEVEL WOULD EQUAL OR EXCEED BASE RATE OF ASSESSMENT APPLIED TO TARGET (AS IS EXPECTED TO BE RECOMMENDED BY GC). THEREFORE, WITH RESPECT TO SECOND RESOLUTION, MISSION RECOMMENDS THAT U.S. NOT REPEAT NOT CHALLENGE CONSENSUS ON \$5.5 MILLION TARGET, BUT THAT USDEL REFER, IN CONTEXT OF ITS GENERAL STATEMENT OF PROGRAM AND BUDGET, TO ITS PREVIOUS STATEMENT AT JUNE BOARD.

11. AGENDA ITEM 10. (COMMITTEE OF THE WHOLE) SCALE OF ASSESSMENTS OF MEMBER'S CONTRIBUTIONS FOR 1976: THIS YEAR'S SCALE, GC(XIX)/551, INCLUDES REDUCTION OF U.S. BASE RATE OF ASSESSMENT OF 1975 FROM 27.66 TO 27.56. APPROVAL PROMISES TO BE ROUTINE AND MISSION RECOMMENDS USDEL SUPPORT CONSENSUS FOR APPROVAL.

12. AGENDA ITEM 11. (COMMITTEE OF THE WHOLE) AGENCY'S RELATIONS WITH INTERGOVERNMENTAL ORGANIZATIONS: BY DOCUMENT GC(XIX)/545 BOARD IS RECOMMENDING CONFERENCE TO APPROVE COOPERATION AGREEMENT BETWEEN AGENCY AND COUNCIL FOR MUTUAL ECONOMIC ASSISTANCE (CMEA). IT IS FORESEEN THAT GC WILL ALSO HAVE BEFORE IT SIMILAR RECOMMENDATION FOR PRE-GC BOARD IN RESPECT OF EUROPEAN ATOMIC ENERGY COMMUNITY (EURATOM). MISSION RECOMMENDS USDEL SUPPORT APPROVAL BOTH AGREEMENTS.

13. AGENDA ITEM 12. (COMMITTEE OF THE WHOLE) AGENCY'S RELATIONS WITH NON-GOVERNMENTAL ORGANIZATIONS: SEE IAEA VIENNA 7573 FOR MISSION RECOMMENDATIONS.

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14. AGENDA ITEM 13.. (GENERAL COMMITTEE) EXAMINATION OF DELEGATES' CREDENTIALS: UNDR RULE 28, GC WILL EXAMINE CREDENTIALS OF ALL DELEGATES AND REPORT THEREON TO THE CONFERENCE. GIVEN POOR RECORD OF USDEL IN PAST WITH RESPECT TO PROMPT SUBMISSION OF CREDENTIALS, REQUEST PARTICULAR ATTENTION BE GIVEN THIS MATTER TO INSURE THAT NO DELAY OCCURS THIS YEAR. APPROVED CREDENTIALS MUST PRECEDE OR ACCOMPANY DELEGATION MEMBERS TO VIENNA.

15. AGENDA ITEM 14. KPLENARY MEETING) ELECTION OF MEMBERS TO THE BOARD OF GOVERNORS: THIS ITEM PROMISES TO BE ONE OF MOST INTERESTING OF 19TH GC. SEE IAEA VIENNA 7470 AND PREVIOUS FOR DETAILED EXPLANATION.

16. AGENDA ITEM 15. (PLENARY MEETING) APPOINTMENT OF THE EXTERNAL AUDITOR: THE TWO-YEAR TOUR OF THE EXTERNAL AUDITOR EXPIRES THIS YEAR, AND GC WILL APPOINT AUDITOR GENERAL OF THE NETHERLANDS TO FILL POST FOR THE YEARS 1976 AND 1977. MISSION RECOMMENDS USDEL JOIN CONSENSUS ON THIS ROUTINE ITEM.

17. AGENDA ITEM 16. (PLENARY MEETING) ELECTIONS TO THE AGENCY'S STAFF PENSION COMMITTEE: IT WILL BE NECESSARY TO ELECT SUCCESSORS TO REPLACE MEMBERS OF AGENCY'S STAFF PENSION COMMITTEE. MISSION RECOMMENDS USDEL JOIN CONSENSUS ALSO ON THIS ROUTINE ITEM.

18. AGENDA ITEM 17. (PLENARY MEETING) VOLUNTARY CONTRIBUTIONS TO THE GENERAL FUND FOR 1976: ITEM INCLUDED TO PROVIDE FOR PERIODIC ORAL REPORTS BY PRESIDENT OF CONFERENCE ON STATUS OF PLEDGES OF VOLUNTARY CONTRIBUTIONS RECEIVED DURING GC. SECRETARIAT AND OTHER DELEGATIONS APPRECIATE, FOLLOWING PAST PRACTICE, US INTERNAL FINANCIAL PROCEDURES AND LEGISLATIVE REQUIREMENTS PRECLUDE US FROM ANNOUNCING AMOUNT OF ITS PLEDGE OF CASH CONTRIBUTION OF 1976 AT TIME OF GC. MISSION ASSUMES, HOWEVER, THAT DEPARTMENT WILL AUTHORIZE TRANSMISSION OF USUAL LETTER TO DG STATING U.S. WILLINGNESS TO MAKE A PLEDGE, SUBJECT TO CONGRSSIONAL APPROPRIATION OF FUNDS, AND TO PROVIDE AS WELL GIFTS IN-KIND IN FORM OF EXPERTS,
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EQUIPMENT, FELLOWSHIPS AND TRAINING IN U.S.

19. ACTION REQUESTED: DEPARTMENT INSTRUCTIONS TO

USDEL 19TH IAEA GENERAL CONFERENCE.LABOWITZ

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